

# **Financial Management Policies and Procedures**

Issued by Office of Planning and Budget and State Accounting Office

| Policy Number | Section Name             | Policy Name                            | Effective Date | Version |
|---------------|--------------------------|--|----------------|---------|
| 3-7-4         | Accounting<br>Procedures | Carry-Over of<br>Reserved Fund Balance | July 1, 2008*  | 1.0     |

### I. Purpose/Scope

- To provide standardized accounting instructions for funds that are reserved at fiscal year end.
- To provide standardized accounting instructions for reporting the availability of fund balances (reserves) that are carried over from one year to the next (prior year carry-over) in compliance with the statutory basis of accounting.
- This policy applies to all appropriated organizations.

### **II. Background**

In order for statutory financial reports to accurately reflect the total funds that are available to support expenditures, prior year reserves must be recognized as a category of available funds. In very limited circumstances agencies may have the ability to reserve unexpended funds at the close of a fiscal year. These reserved funds are available to fund expenditures in the subsequent fiscal year. For State funds it is necessary to segregate the source and use of prior year carry-over funds from current year funds in order to demonstrate budgetary compliance. This policy was developed to standardize the process by which agencies identify funds carried over from a prior year, and, for State funds, distinguish the use of prior year funds from the use of current year appropriations.

### **III. Policy**

**Reserves.** At fiscal year-end, all fund balances that are retained for subsequent period expenditures (based on external restrictions, statutory authority, etc.) should be classified as Other Reserves of fund balances. Such classification should be made **after** funding source trial balances have been analyzed and unexpended balances have been examined and classified in accordance with the policy for Accounting for Grants and Other Financial Assistance.

**Prior Year Carry-Over.** At the beginning of the fiscal year, prior year Other Reserves should be reclassified to current year funds available (account 492001) in the same accounting fund and funding source as the prior year reserve.

Reserves created for unexpended State funding sources should be reclassified in the subsequent fiscal year to the proper prior year funding source (02xxx) and expended from that funding source. Prior year state funding sources must be established at the level of detail necessary to identify the specific state funding source from which the reserve was initiated (State General Funds, Motor Fuel, Lottery, etc.).

### **IV. Procedure/Guidelines**

<u>Current Year Fund Balances (Reserves)</u> - During year-end close, fund balances that may be retained for subsequent period expenditure should be reclassified from Unreserved -Undesignated Fund Balance (390xxx) to Other Reserves (337xxx) in the same accounting fund and funding source as follows:

| dr. | 390xxx | Unreserved – Undesignated Fund Balance |
|-----|--------|--|
| cr. | 337xxx | Other Reserves                         |

Funds eligible to be so retained are defined in <u>Accounting Procedures Manual</u> Policy 3-3-4 through 3-3-5. These Reserves should be itemized on the fund balance worksheet form submitted to SAO as part of year-end reporting.

<u>Prior Year Carry-Over</u> - At the beginning of each fiscal year, all beginning balances in Other Reserves should be reclassified from Other Reserves to Carry-Over/Transfers from Reserves (492001) in the appropriate fund and funding source using the current budget year as follows:

| dr. | 337xxx | Other Reserves                     |
|-----|--------|------------------------------------|
| cr. | 492001 | Carry-Over/Transfers from Reserves |

• For Federal and Other Funds, this entry should be made in the same accounting fund and funding source in which the prior year reserve was recorded. The budget program may or may not be the same.

|                | Year 1    | Year 2            |          |
|----------------|-----------|-------------------|----------|
|                | (Reserve) | (Funds Available) | Change   |
| Fund           | 10100     | 10100             | None     |
| Funding Source | 21xxx     | 21xxx             | None     |
| Budget Program | ABC       | ABC/XYZ           | Possible |

• For State Funds, in order to distinguish prior year funds from current year appropriations, and to match the expenditure of prior year funds with the budgeted amount by funding source, prior year reserves from State funding sources need to be reclassified. The fund and budgetary program for the adjusting entry will remain the same as in the prior year. The funding source will change to identify the reserve as a prior year carry-over funding source. Funding sources beginning with "02" are used

to designate State prior year carry-over funding sources and should be used to record the availability of prior year State funds. These funding sources will also be mapped to the BudgetNet category of prior year State Funds for budget comparison purposes. Because the funding source will change from that of the original appropriation, there are two parts to the entry for State funds carried forward:

(1) In the current year State Funds funding source (generally, funding source 01, but should be the fund source in which the reserve was reported):

| dr. | 337001 | Other Reserves |
|-----|--------|----------------|
| cr  | 1xxxxx | Cash           |

In the newly established prior year State Funds funding source (02xxx):
dr. 1xxxxx Cash
cr. 492001 Carry-Over/Transfers from Reserves

See Budgetary Policy on Carry-Over of State Funds for guidance on selection of the appropriate fund source in BudgetNet when use of these carry-over funds is anticipated (budgeted).

|                | Year 1    | Year 2            |                    |
|----------------|-----------|-------------------|--------------------|
|                | (Reserve) | (Funds Available) | Change             |
| Fund           | 10100     | 10100             | None               |
| Funding Source | 01xxx     | 02xxx             | New Funding Source |
| Budget Program | ABC       | ABC               | None               |

Care should be exercised to ensure that expenditures of the funds carried over are charged to the appropriate funding source when expending prior year State Funds.

The adjustments to recognize prior year funds available should be included on the fund balance worksheet form submitted to SAO as part of year-end reporting (select option (f) – Prior Year Reserved Fund Balance Included in Funds Available).

Periodic review of fund and funding source trial balances should ensure that there are no balances in Other Reserves, except at fiscal year-end (all should be reclassified to funds available).

### V. Definitions

Current year State Funds funding source – Funding sources in the ranges 01xxx (State Appropriations), 03xxx (Tobacco Funds) or 05xxx (Governor's Emergency Funds). Also includes any funding sources utilized for other categories of State appropriations (Lottery Funds, Brain & Spinal Injury Trust Fund, and Motor Fuel Funds).

Prior year State funds funding source – Funding sources in the range 02xxx. This range of funding sources should be used for the recognition of State funds carried forward for use in a fiscal year subsequent to the year of original appropriation.

Policy Number

Effective Dates

- For recognition of all reserves (account 337XXX) FY 2008 (June 30, 2008)
- For recognition of all prior year funds available (account 492XXX) FY 2008 (June 30, 2008)
- For recognition of prior year State funds available (using "02" series of funding sources) FY 2009 (July 1, 2008); \*except for Department of Transportation only FY 2010 (July 1, 2009)

## VI. Approval

#### Agency

### **Approval Date**

| State Accounting Office       | 6-25-08 |
|-------------------------------|---------|
| Office of Planning and Budget | 6-25-08 |

### **VII. Revision History**

| Version | Date    |
|---------|---------|
| 1.0     | 6-25-08 |